### CITY OF SCRANTON

OSAGE COUNTY, KANSAS

INDEPENDENT AUDITORS' REPORT AND

STATUTORY BASIS FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2011

ALDRICH AND COMPANY LLC CERTIFIED PUBLIC ACCOUNTANTS COUNCIL GROVE, KANSAS 66846

# STATUTORY BASIS FINANCIAL STATEMENTS Year Ended December 31, 2011

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#### CERTIFIED PUBLIC ACCOUNTANTS

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Independent Auditors' Report

Mayor and City Council 208 S. Brownie Avenue Scranton, Kansas 66537

Members of the Governing Body

We have audited the accompanying financial statements of the City of Scranton, Kansas, as of and for the year ended December 31, 2011, as listed in the table of contents. These financial statements are the responsibility of City of Scranton, Kansas, management. Our responsibility is to express opinions on these financial statements based on our audit. The prior year partial comparative information has been derived from the City's 2010 financial statements and, in our report dated August 15, 2011, we expressed an unqualified opinion on the respective financial statements, taken as a whole, on the statutory basis of accounting.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the guidance in the Kansas Municipal Audit Guide, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the City of Scranton, Kansas, prepared these financial statements in conformity with the accounting practices prescribed by the State of Kansas to demonstrate compliance with the cash basis and budget laws of the State of Kansas, which practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statements of differences between Kansas statutory basis and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Scranton, Kansas, as of December 31, 2011, or the changes in its financial position or, where applicable, its cash flows for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of the City of Scranton, Kansas, as of December 31, 2011, and its cash receipts and expenditures and budget to actual comparisons, for the year then ended, taken as a whole, on the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated August 29, 2012, on our consideration of the City of Scranton, Kansas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion of the financial statements taken as a whole. The accompanying financial information listed as Schedule of Insurance Coverage is presented for purposes of additional analysis and is not a required part of the statutory basis financial statements of the City of Scranton, Kansas. Such information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on it. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Aldrich flompany, LLC

ALDRICH AND COMPANY LLC CERTIFIED PUBLIC ACCOUNTANTS August 29, 2012

STATEMENT 1

# Summary of Cash Receipts, Expenditures, and Unencumbered Cash For the Year Ended December 31, 2011

	leginning encumbered				Ending Unencumbered	Ado Outstar Encumbi	nding	Ending
	Cash	Cash			Cash	and Acc		Cash
Funds	 Balance	Receipts	Expenditu	ires	Balance	Paya	ble	 Balance
Governmental Type Funds:								
General	\$ 123,787	\$ 235,716	\$ 2	287,242	\$ 72,261	\$	38,958	\$ 111,219
Special Revenue								
Special parks	14,639	885		0	15,524		0	15,524
Special development	59,146	0		0	59,146		0	59,146
Special highway	57,321	18,033		5,000	70,354		0	70,354
Drug forfeiture	0	0		0	0		0	0
Special fire	485	100		0	585		0	585
Equipment reserve	0	0		0	0		0	0
Capital improvements	0	0		0	0		0	0
Capital Project Funds								
Sewer project	(70,207)	2,964,069	2,3	305,324	588,538		1,281	589,819
Proprietary Type Funds								
Water utility	52,945	158,931	•	182,970	28,906		9,789	38,695
Electric utility	527,901	486,865	3	383,174	631,592		31,358	662,950
Sewer utility	134,157	88,886		94,208	128,835		3,409	132,244
Refuse	 (499)	56,982		58,816	(2,333)		4,711	 2,378
Total Reporting Entity	\$ 899,675	\$ 4,010,467	\$ 3,3	316,734	\$ 1,593,408	\$	89,506	\$ 1,682,914
			Composition of C	Cash:				
			Petty Cash					\$ 200
			Regular checking	g				349,628
			Certificates of de	eposit				735,237
			Grant account	-				 597,849
								\$ 1,682,914

STATEMENT 2

# Summary of Expenditures - Actual and Budget For the Year Ended December 31, 2011

Funds	Certified Budget	Adjustment for Qualifying Budget Credits	Total Judget for Omparison	Cha	penditures argeable to urrent Year	Fa	/ariance avorable favorable)
Governmental Type Funds:	 		 				
General	\$ 323,261		\$ 323,261	\$	287,242	\$	36,019
Special Revenue							
Special parks	19,183		19,183		0		19,183
Special development	59,146		59,146		0		59,146
Special highway	67,503		67,503		5,000		62,503
Drug forfeiture	1,263		1,263		0		1,263
Special fire	385		385		0		385
Proprietary Type Funds							
Water utility	165,755		165,755		182,970		(17,215)
Electric utility	492,848		492,848		383,174		109,674
Sewer utility	84,781		84,781		94,208		(9,427)
Refuse	58,158		58,158		58,816		(658)

Statement 3-1

### GENERAL FUND

# Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

With Comparative Actual Totals for the Prior Year Ended December 31, 2010

							Current Year								
	Prior Year Actual			Actual		Budget	F	'ariance avorable favorable)							
Cash Receipts															
Taxes															
Osage Co	\$	129,143	\$	130,275	\$	137,766	\$	(7,491)							
Sales tax		30,344		60,247		29,000		31,247							
Franchise taxes		8,355		8,031		9,000		(969)							
Total Taxes		167,842		198,553		175,766		22,787							
Intergovernmental															
Local alcoholic liquor		2,834		885		3,408		(2,523)							
LAVTR		0		0		0		0							
Revenue sharing		0		0		0		0							
Total Intergovernmental		2,834		885		3,408		(2,523)							
Licenses and Permits															
Licenses, Permits, and Fees		1,584		1,501		1,000		501							
Use of Money and Property															
Interest on deposits		13,121		10,423		15,000		(4,577)							
Miscellaneous Revenue															
FEMA/State		4,568		0		0		0							
Court		26,949		19,557		10,000		9,557							
Other		8,254		4,797		2,000		2,797							
Total Miscellaneous		39,771		24,354		12,000		12,354							
Operating Transfers															
Water utility		0		0		0		0							
Sewer utility		0		0		0		0							
Electric utility		42,000		0		42,000		(42,000)							
Capital Improvement		52,048	_	0	_	0	_	0							
Total Transfers		94,048		0		42,000		(42,000)							
Total Cash Receipts	\$	319,200	\$	235,716	\$	249,174	\$	(13,458)							

Statement 3-1

#### **GENERAL FUND**

# Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

With Comparative Actual Totals for the Prior Year Ended December 31, 2010

			Current Year								
	Prior Year Actual			Actual	Budget		Fa	ariance avorable favorable)			
Expenditures											
General administrative											
Personal	\$	20,049	\$	21,973	\$	30,429	\$	8,456			
Contractual		13,503		18,722		14,477		(4,245)			
Commodities		4,013		11,674		16,774		5,100			
Capital outlay		0		467		5,513		5,046			
Total General administrative		37,565		52,836		67,193		14,357			
Street Department	-			· · ·	-	<u> </u>					
Personal		21,056		12,341		26,986		14,645			
Contractual		13,997		11,710		13,807		2,097			
Commodities		46,715		58,881		59,388		507			
Capital outlay		0		0		0		0			
Total Street Department	-	81,768		82,932	-	100,181		17,249			
Fire Department						,		,			
Personal		1,037		655		650		(5)			
Contractual		9,836		5,474		4,253		(1,221)			
Commodities		8,239		7,457		9,513		2,056			
Capital outlay		0		0		0		0			
Fire loan repayment		3,718		0		0		0			
Total Fire Department		22,830		13,586		14,416		830			
Parks Department				,		,					
Personal		639		1,934		2,100		166			
Contractual		10,159		9,549		11,025		1,476			
Saturday in the Park		2,000		1,000		1,000		0			
Commodities		4,938		1,751		4,253		2,502			
Capital outlay		0		0		0		0			
Total Parks Department		17,736		14,234		18,378		4,144			
Law Enforcement				· ·	-	· ·		<u> </u>			
Personal		63,584		73,103		85,333		12,230			
Contractual		20,569		20,463		13,892		(6,571)			
Commodities		14,143		15,020		10,414		(4,606)			
Capital outlay		0		0		0		0			
Total Law Enforcement		98,296	_	108,586		109,639		1,053			
Court				•				<u> </u>			
Personal		5,027		5,710		5,807		97			
Contractual		9,910		9,152		5,460		(3,692)			
Commodities		483		206		1,837		1,631			
Total Court		15,420		15,068	'	13,104		(1,964)			
Emergency preparedness											
Personal		289		0		350		350			
Contractual		152		0		0		0			
Total Emergency preparedness		441		0		350		350			
Total Expenditures	\$	274,056	\$	287,242	\$	323,261	\$	36,019			

Statement 3-1

### GENERAL FUND

# Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

With Comparative Actual Totals for the Prior Year Ended December 31, 2010

					Cı	ırrent Year		
	Prior Year Actual		Actual		Budget		Fa	rariance avorable favorable)
Total Cash Receipts	, totaai							
Carried Forward	\$	319,200	\$	235,716	\$	249,174	\$	(13,458)
Total Expenditures Carried Forward		274,056		287,242		323,261		36,019
Receipts Over (Under) Expenditures		45,144		(51,526)	\$	(74,087)	\$	22,561
Unencumbered Cash Balance, January 1		78,643		123,787				
Unencumbered Cash Balance, December 31	\$	123,787	\$	72,261				

Statement 3-2a

## SPECIAL REVENUE FUNDS

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2011
With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### SPECIAL PARKS FUND

				Cu	Current Year				
	Prior Year Actual			Actual		Budget		ariance avorable favorable)	
Cash Receipts	œ.	0.004	œ.	005	œ.	2.400	œ.	(0.500)	
State of Kansas Osage Co	\$	2,834 0	\$	885 0	\$	3,408 0	\$	(2,523) 0	
Total Cash Receipts		2,834		885		3,408		(2,523)	
Expenditures Park repair & maintenance		0		0		19,183		19,183	
Receipts Over (Under) Expenditures		2,834		885	\$	(15,775)	\$	16,660	
Unencumbered Cash Balance, January 1		11,805		14,639					
Unencumbered Cash Balance, December 31	\$	14,639	\$	15,524					

Statement 3-2b

## SPECIAL REVENUE FUNDS

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2011
With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### SPECIAL DEVELOPMENT FUND

				Current Year				
	Prior Year Actual		Actual		Budget	Variance Favorable (Unfavorable)		
Cash Receipts Interest	\$	0	\$ 0	\$	0	\$	0	
Expenditures Business development		0	 0		59,146		59,146	
Receipt Over (Under) Expenditures		0	0	\$	(59,146)	\$	59,146	
Unencumbered Cash Balance, January 1		59,146	 59,146					
Unencumbered Cash Balance, December 31	\$	59,146	\$ 59,146					

Statement 3-2c

## SPECIAL REVENUE FUNDS

# Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011 With Comparative Actual Totals for the Prior Year Ended December 31, 2010

SPECIAL HIGHWAY FUND

	Current Year									
	Prior Year Actual			Actual	Budget		Variance Favorable (Unfavorable)			
Cash Receipts										
State payments Other	\$	18,167 3,055	\$	18,033 0	\$	18,730 0	\$	(697) 0		
Total Cash Receipts		21,222		18,033		18,730		(697)		
Expenditures										
Personal		0		0		0		0		
Street repair and maintenance		4,684		5,000		67,503		62,503		
Total Expenditures		4,684		5,000		67,503		62,503		
Receipts Over (Under) Expenditures		16,538		13,033	\$	(48,773)	\$	61,806		
Unencumbered Cash Balance, January 1		40,783		57,321						
Unencumbered Cash Balance, December 31	\$	57,321	\$	70,354						

Statement 3-2d

## SPECIAL REVENUE FUNDS

# Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011 With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### DRUG FORFEITURE FUND

				rent Year	Year				
	Prior Year Actual		Actual		Budget		Fa	riance vorable avorable)	
Cash Receipts									
Drug forfeiture proceeds	\$	606	\$	0	\$	0	\$	0	
Total Cash Receipts		606		0		0		0	
Expenditures									
Law enforcement expenditures	-	1,869		0		1,263		1,263	
Total Expenditures		1,869		0		1,263		1,263	
Receipts Over (Under) Expenditures		(1,263)		0	\$	(1,263)	\$	1,263	
Unencumbered Cash Balance, January 1		1,263		0					
Unencumbered Cash Balance, December 31	\$	0	\$	0					

Statement 3-2e

## SPECIAL REVENUE FUNDS

# Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011 With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### SPECIAL FIRE

					Current Year								
	Prior Year Actual		Actual		Budget		Fav	riance rorable vorable)					
Cash Receipts													
Donations	\$	100	\$	100	\$	0	\$	100					
Total Cash Receipts		100		100		0	-	100					
Expenditures													
Fire expenditures		0		0		385		385					
Total Expenditures		0		0		385	-	385					
Receipts Over (Under) Expenditures		100		100	\$	(385)	\$	485					
Unencumbered Cash Balance, January 1		385		485									
Unencumbered Cash Balance, December 31	\$	485	\$	585									

Statement 3-2f

# SPECIAL REVENUE FUNDS Statement of Cash Receipts and Expenditures For the Year Ended December 31, 2011

With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### **EQUIPMENT RESERVE**

	 2010	20	11
Cash Receipts			
Transfers in	\$ 0	\$	0
Interest	0		0
Other	 0		0
Total Cash Receipts	 0		0
Expenditures			
Equipment purchases	 22,060		0
Receipts Over (Under) Expenditures	(22,060)		0
Unencumbered Cash Balance, January 1	 22,060		0
Unencumbered Cash Balance, December 31	\$ 0	\$	0

Statement 3-2g

### SPECIAL REVENUE FUNDS

# Statement of Cash Receipts and Expenditures For the Year Ended December 31, 2011

With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### CAPITAL IMPROVEMENT

		2011		
Cash Receipts Transfer from general Interest Total Cash Receipts	\$	0 0	\$	0 0
Expenditures Transfer to general fund		52,048		0
Receipts Over (Under) Expenditures		(52,048)		0
Unencumbered Cash Balance, January 1		52,048		0
Unencumbered Cash Balance, December 31	<u>\$</u>	0	\$	0

Statement 3-3a

# CAPITAL PROJECT FUNDS

# Statement of Cash Receipts and Expenditures

For the Year Ended December 31, 2011

With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### SEWER PROJECT

	2010	2011		
Cash Receipts Grant/loan proceeds Interest Total Cash Receipts	\$ 192,951 0 192,951	\$ 2,961,213 2,856 2,964,069		
Expenditures Contractual Commodities Total Expenditures	262,960 198 263,158	2,305,261 63 2,305,324		
Receipts Over (Under) Expenditures	(70,207)	658,745		
Unencumbered Cash Balance, January 1	0	(70,207)		
Unencumbered Cash Balance, December 31	\$ (70,207)	\$ 588,538		

Statement 3-4a

## PROPRIETARY FUND

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2011
With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### WATER UTILITY

			Current Year						
	Prior Year Actual			Actual Bud		Budget	F	'ariance avorable favorable)	
Cash Receipts									
Sales to customers	\$	155,656	\$	153,035	\$	145,941	\$	7,094	
Interest income		0		0		0		0	
Other receipts		3,882		5,896		4,000		1,896	
Total Cash Receipts		159,538		158,931		149,941		8,990	
Expenditures									
Personal services		41,794		46,332		32,235		(14,097)	
Contractual services		32,990		25,990		27,562		1,572	
Commodities		13,571		15,446		14,396		(1,050)	
Water purchased & RWD note		76,080		77,478		72,009		(5,469)	
Debt service		13,600		14,250		14,250		0	
Other		1,380		3,474		5,303		1,829	
Transfer to general fund		0		0		0		0	
Total Expenditures		179,415		182,970		165,755		(17,215)	
Receipts Over (Under) Expenditures		(19,877)		(24,039)	\$	(15,814)	\$	(8,225)	
Unencumbered Cash Balance, January 1		72,822		52,945					
Unencumbered Cash Balance, December 31	\$	52,945	\$	28,906					

Statement 3-4b

## PROPRIETARY FUND

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2011
With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### ELECTRIC UTILITY

			Current Year							
	Prior Year Actual			Actual		Budget		/ariance avorable favorable)		
Cash Receipts Sales to customers Sales tax collected Interest income Deposit receipts Other receipts Total Cash Receipts	\$	500,974 8,381 0 2,275 14,270 525,900	\$	467,430 11,218 0 2,993 5,224 486,865	\$	520,000 0 0 0 0 0 520,000	\$	(52,570) 11,218 0 2,993 5,224 (33,135)		
Expenditures Personal services Contractual services Commodities Electricity purchased Capital outlay Sales tax paid Deposit refunds Transfers to other funds Adjustment for budget credit Total Expenditures		43,733 25,267 13,866 268,006 0 7,971 1,828 42,000 0 402,671		50,171 15,490 27,099 274,417 0 12,323 3,674 0 0 383,174		47,334 31,710 59,399 285,000 13,125 9,030 5,250 42,000 0 492,848		(2,837) 16,220 32,300 10,583 13,125 (3,293) 1,576 42,000 0 109,674		
Receipts over (under) Expenditures  Unencumbered Cash Balance, January 1		123,229 404,672		103,691 527,901	\$	27,152	\$	76,539		
Unencumbered Cash Balance, December 31	<u>\$</u>	527,901	\$	631,592						

Statement 3-4c

## PROPRIETARY FUND

# Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011 With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### SEWER UTILITY

			Current Year						
	Prior Year Actual			Actual	ctual Budget			ariance avorable favorable)	
Cash Receipts									
Sales to customers	\$	91,649	\$	87,906	\$	91,750	\$	(3,844)	
Other		945		980		0		980	
Total Cash Receipts		92,594		88,886		91,750		(2,864)	
Expenditures									
Personal services		36,512		40,998		29,736		(11,262)	
Commodities		12,146		13,118		13,388		270	
Contractual services		11,828		12,242		13,807		1,565	
Debt repayments		27,850		27,850		27,850		0	
Transfer to sewer reserve		0		0		0		0	
Transfer to general		0		0		0		0	
Total Expenditures		88,336		94,208		84,781		(9,427)	
Receipts Over (Under) Expenditures		4,258		(5,322)	\$	6,969	\$	(12,291)	
Unencumbered Cash Balance, January 1		129,899		134,157					
Unencumbered Cash Balance, December 31	\$	134,157	\$	128,835					

Statement 3-4d

### PROPRIETARY FUND

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2011
With Comparative Actual Totals for the Prior Year Ended December 31, 2010

### REFUSE UTILITY

		urrent Year					
	 Prior Year Actual	Actual		Budget		Variance Favorable (Unfavorable)	
Cash Receipts Sales to customers	\$ 55,842	\$	56,982	\$	58,000	\$	(1,018)
Expenditures							
Personal services	741		832		751		(81)
Commodities	186		234		0		(234)
Contractual Services	 56,423		57,750		57,407		(343)
Total Expenditures	 57,350		58,816		58,158		(658)
Receipts Over (Under) Expenditures	(1,508)		(1,834)	\$	(158)	\$	(1,676)
Unencumbered Cash Balance, January 1	 1,009		(499)				
Unencumbered Cash Balance, December 31	\$ (499)	\$	(2,333)				

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. The more significant accounting policies are described below.

#### Financial Reporting Entity

The City of Scranton is a governmental entity and operates under a Mayor-Council form of Government. It provides the following services to its approximately 300 residents: public safety, streets, sanitation, electric, water, parks & recreation, and general administrative services.

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The basic—but not the only—criterion for including a potential component unit within the reporting entity is financial accountability. The most significant manifestation of this criterion is financial dependence. Other manifestations of the criteria, include but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. Using this criterion, no component units were identified as part of the reporting entity of the City.

#### **Fund Accounting**

The accounts of the City are organized and operated on the basis of funds, which are used to record the City's financial transactions. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Cash and other financial resources are recorded together with all related expenditures. A fund is used to segregate specific activities and for the purpose of attaining certain objectives in accordance with special regulations, restrictions, or limitations including State Statutes and City Ordinances. The following types of funds comprise the financial activities of the City.

#### **Governmental Funds:**

<u>General Fund</u> - Fund used as the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

<u>Special Revenue Funds</u> - Funds used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted to expenditure for specified purposes.

<u>Capital Project Funds</u> – Funds used to account for financial resources for the acquisition or construction of major capital facilities of the City.

#### **Proprietary Funds:**

Enterprise Funds - Funds used to account for operations (a) that are financed and operated in a manner similar to private business enterprises -- where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City of Scranton has four enterprise funds: Electric, Water, Sewer and Refuse.

#### Statutory Basis of Accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash basis and budget laws of the State of Kansas. Cash receipts are recognized

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT)

#### Statutory Basis of Accounting (cont)

when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure would be charged in the fund from which the transfer is made.

The City has approved a resolution in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the statutory basis of accounting.

#### Departure from Accounting Principles Generally Accepted in the United States of America

The basis of accounting described above results in a financial statement presentation which shows cash receipts, expenditures, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories, and prepaid expense; liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of a fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods sold and services received during the year in accordance with generally accepted accounting principles. Capital assets that account for the land, buildings, and equipment owned by the city are not presented in the financial statements. Also, long term debt such as general obligation bonds, revenue bonds, capital leases, temporary notes, and compensated absences are not presented in the financial statements.

#### NOTE 2 - BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held, and the governing body may amend the budget at that time. No such amendments were made.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2011

#### NOTE 2 - BUDGETARY INFORMATION (CONT)

All legal annual operating budgets are to be prepared using the statutory basis of accounting, in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payables and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital projects funds, fiduciary funds, permanent funds and the following special revenue funds: Equipment Reserve and Capital Improvements

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

#### Adjustments Qualifying for Budget Credits

Budget credits must be authorized by Kansas Statutes. Examples include expenditures of federal grant moneys, gifts, and donations, and receipts authorized by law to be spent as if they were reimbursed expenses. The adjustment for budget credits, when applicable, is presented in the financial statements which increase the legal budget amounts for the respective funds.

#### NOTE 3 - CASH AND DEPOSITS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires that banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no other policies that would further limit its investment choices.

Concentration of credit risk State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

<u>Custodial credit risk – deposits</u> Custodial credit risk is the risk that in event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were legally secured at December 31, 2011.

The City maintains a cash pool that is available for use by all funds. At year-end the carrying amount of the city's deposits was \$1,682,714. The bank balance held by one bank was \$1,687,178, resulting in a concentration of credit risk. The difference between the carrying amount and the bank balance is outstanding checks and deposits in transit. Of the bank balance, \$250,000 was covered by FDIC insurance, \$1,437,178 was collateralized by pledged securities held under joint custody receipts issued by a third-party bank in the city's name.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2011

#### NOTE 4 - LONG-TERM DEBT

#### Water System Revenue Bonds Series 1982-A

Water system revenue bonds series 1982-A are serial bonds to be retired in the year 2022. Principal and interest payments are paid annually from the revenues generated by the Water Utility. Interest is paid at an annual rate of 5%.

#### K.D.H.E. - Notes Payable

The City received a low interest loan from the Kansas Department of Health and Environment in 1994 for the purpose of matching a CDBG Grant for a Sewer Improvement Project. The interest rate is 3.51% with 40 semiannual payments. In 2004, the City amended the loan to receive an additional \$189,817 from the Kansas Department of Health and Environment for necessary upgrades to their sewer utility system. The loan carries an interest rate of 2.66% with 40 semiannual payments scheduled. The first payment was made in September 2005. Payments are made from the sewer fund. This note is scheduled to be paid in full with the new sewer project in 2012.

#### Rural Water District No. 5 - Contract Payable

On February 19, 1982, the City entered into a 40 year contract with Rural Water District No. 5 of Osage County, Kansas, to purchase purified water. The District agreed to deliver pure water not to exceed 3,240,000 gallons per month with a minimum pressure of 20 p.s.i. In return, the City will pay \$400,000 for 40 years of rights, of which \$20,000 was paid down in 1981. Beginning in May of 1983, the balance was due in installments of \$1,900 per month for 37 years. Interest is paid at an annual rate of 5%. An estimate of the debt, based on the remaining scheduled payments, has been included on the Long Term Debt Schedule. Payments are made from the water fund.

#### Distributor lease

In August 2009, the City entered into a lease with First Bank for a distributor truck. The amount financed was \$34,500. The lease carries an annual interest rate of 4.26%. Ten payments of \$3,786 and a final \$1 payment are scheduled with the first payment being made September 2009. Payments were made from the general & special highway funds.

#### Truck lease

In August 2010, the City entered into a lease with First Bank for the purchase of two trucks. The amount financed was \$24,250. The lease carries an annual interest rate of 4.25%. One payment of \$2,425 was made in 2010 with the signing of the lease. Three annual payments of \$7,912 and a final \$1 payment are scheduled with the first payment being made August 2011. Payments were split between the water, electric & sewer funds.

#### Backhoe lease

In June 2011, the City entered into a lease with Kansas State Bank of Manhattan for the purchase of a Case 580N backhoe. The amount financed was \$53,124. The lease carries an annual interest rate of 5.181%. Five annual payments of \$12,332 are scheduled with the first payment being due June 2012. Payments were split between the water & sewer funds.

### **General Obligation Bonds**

To finance a sewer system upgrade the city issued general obligation bonds on March 28, 2012 in the amount of \$2,420,000. The bonds carry an interest rate of 3%. Payments are scheduled to begin on March 28, 2013. To fund improvements prior to the issuance of these bonds, temporary financing was obtained through the Silver Lake Bank in the amount of \$2,325,000 and carried an interest rate of 4%. This temporary financing was repaid in March 2012 in the amount of \$2,418,000 including interest.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2011

NOTE 4 - LONG TERM DEBT (CONT)

Changes in long term liabilities for the City for the year ended December 31, 2011 are as follows:

	Interest Rate	Date of Issue	Amount of Issue	Date of Final Maturity	P	Balance Payable anuary 1	Additions	Reductions/ Payments	 Net Change	Balance Payable December 31	 Interest Paid
Revenue Bonds:											
Water Sys Bd Ser 1982-A	5.00%	12/17/1982	233,000	12/17/2022	\$	125,000	\$ 0	\$ 8,000	\$ 0	\$ 117,000	\$ 6,250
KDHE loans											
KDHE - Sewer Imp	3.51%	5/27/1994	213,380	3/1/2015		60,513	0	12,640	0	47,873	2,015
KDHE - Sewer Imp	2.66%	9/1/2004	199,000	3/1/2024		333,326	136,980	1,723	0	468,583	11,472
General Obligation Bonds											
Silver Lake Bank-temporary						0	2,325,000	(	0	2,325,000	0
Rural water											
Rural Water District #5	5.00%	2/19/1982	400,000	4/10/2020		169,178	0	14,540	0	154,638	8,260
Capital lease											
KSB-Backhoe	5.18%	6/5/2011	53,124	6/5/2016		0	53,124	0	0	53,124	0
First Bank-Distributor	4.25%	8/24/2009	34,500	8/24/2014		24,383	0	6,604	0	17,779	968
First Bank-Trucks	7.70%	11/2/2007	19,939	11/2/2009		21,825	0	6,972	 0	14,853	 940
Total contractual indebtedn	iess					734,225	2,515,104	50,479	0	3,198,850	29,905
Compensated absences						6,212	0	(	 (106)	6,106	 0
Total long term debt					\$	740,437	\$ 2,515,104	\$ 50,479	\$ (106)	\$ 3,204,956	\$ 29,905

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2011

NOTE 4 - LONG TERM DEBT (CONT)

Current maturities of long term debt and interest for the next five years and in five year increments through maturity are as follows:

	2012	2013	2014	2015	2016	2017-2021	2022-2026	2027-2031	2032-2036	2037-2041	2042-2046	2047-2051	2,052	Total
Principal														
Revenue Bonds:														
Water Sys Bd Ser 1982-A	8,000	8,000	9,000	9,000	10,000	56,000	17,000	0	0	0	0	0	0	117,000
KDHE - Sewer Imp	47,873	0	0	0	0	0	0	0	0	0	0	0	0	47,873
KDHE - Sewer Imp	468,583	0	0	0	0	0	0	0	0	0	0	0	0	468,583
USDA - Sewer Imp	0	30,000	30,000	30,000	35,000	180,000	215,000	250,000	300,000	350,000	405,000	485,000	110,000	2,420,000
Rural Water District #5	15,296	16,092	16,929	17,809	18,735	69,777	0	0	0	0	0	0	0	154,638
Capital lease-backhoe	9,579	10,076	10,598	11,147	11,724	0	0	0	0	0	0	0	0	53,124
Capital lease-Distributor	6,888	7,184	3,707	0	0	0	0	0	0	0	0	0	0	17,779
Capital lease-Trucks	7,270	7,583	0	0	0	0	0	0	0	0	0	0	0	14,853
Total Principal	563,489	78,935	70,234	67,956	75,459	305,777	232,000	250,000	300,000	350,000	405,000	485,000	110,000	3,293,850
Interest														
Revenue Bonds:														
Water Sys Bd Ser 1982-A	5,850	5,450	5,050	4,600	4,150	12,900	850	0	0	0	0	0	0	38,850
KDHE - Sewer Imp	1,566	0	0	0	0	0	0	0	0	0	0	0	0	1,566
KDHE - Sewer Imp	3,000	0	0	0	0	0	0	0	0	0	0	0	0	3,000
USDA - Sewer Imp	0	72,600	71,700	70,800	69,900	333,750	304,800	270,600	230,100	182,100	126,450	61,200	3,300	1,797,300
Rural Water District #5	7,504	6,708	5,871	4,991	4,065	6,222	0	0	0	0	0	0	0	35,361
Capital lease-backhoe	2,752	2,256	1,734	1,185	607	0	0	0	0	0	0	0	0	8,534
Capital lease-Distributor	684	388	79	0	0	0	0	0	0	0	0	0	0	1,151
Capital lease-Trucks	642	330	0	0	0	0	0	0	0	0	0	0	0	972
Total Interest	21,998	87,732	84,434	81,576	78,722	352,872	305,650	270,600	230,100	182,100	126,450	61,200	3,300	1,886,734
Total Principal and Interest	\$ 585,487	\$ 166,667	\$ 154,668	\$ 149,532	\$ 154,181	\$ 658,649	\$ 537,650	\$ 520,600	\$ 530,100	\$ 532,100	\$ 531,450	\$ 546,200	\$ 113,300	\$ 5,180,584

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2011

#### NOTE 5 - PROPERTY TAXES

The city certifies its' budget to the county clerk annually. Using this certified budget and those of other political subdivisions within the county, the county clerk spreads the annual assessment onto the tax rolls and levies property tax on November 1 of each year. The property tax is payable in two installments. The first installment is due December 20 of the same year, and the second installment is due May 10 of the subsequent year. The county collects and distributes the property taxes. In accordance with state statutes, property taxes levied during the current year are a revenue source to be used to finance the following year's operations.

#### NOTE 6 - COMPENSATED ABSENCES

The City of Scranton provides sick and vacation leave to its employees. Each full time employee is entitled to eight hours of sick leave per month of service and part-time employees working at least twenty hours per month earn four hours of sick leave per month. Maximum sick leave accumulation is 1040 hours. Upon separation of service, no amount is paid to the employee for unused sick leave. Full time employees with less than 5 years of service earn eight hours of vacation for each month of service. Employees with 5-10 years of service earn ten hours per month, 10-15 years of service earn 12 hours per month, and over 15 years of service earn 14 hours per month. Part time employees who work at least 20 hours per week earn 4 hours of vacation for each month of service. Maximum accumulations vary based on years of service, but no employee can accumulate more than 240 hours of vacation. Upon separation of service, employees are paid for unused vacation leave at their regular rate of pay. Payments are made from the fund that corresponds to the employee's assignment.

#### NOTE 7 - DEFINED BENEFIT PENSION PLAN

<u>Plan description</u> The City of Scranton participates in the Kansas Public Employees Retirement System (KPERS), a cost sharing multiple-employer defined pension benefit plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing KPERS (611 S. Kansas, Suite 100,Topeka, KS 66603) or by calling 1-888-275-5737.

<u>Funding policy</u> K.S.A. 74-4919 establishes the KPERS member-employee contribution rates at 4% or 6% of covered salary depending on employee eligibility dates. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve bases. State law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate established for calendar year 2011 ranged from 7.74% to 6.74%. The City of Scranton contributions to KPERS for the years ending December 31, 2011, 2010, and 2009, respectively, were \$12,751, \$10,740, and \$4,452, respectively, equal to the required contributions for each year.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2011

#### NOTE 8 - COMPLIANCE WITH KANSAS STATUTES

References made herein to the statutes are not intended as interpretations of law, but are offered for consideration of the Director of Accounts and Reports and legal representatives of the municipality.

#### Kansas Statutes

Expenditures for the water, sewer, and refuse funds exceeded the budgeted limits K.S.A 79-2935. The City is aware of the requirement and will monitor in the future.

The required annual publication under K.S.A. 12-1608 was not made by the city treasurer. The City is aware of the requirement and will publish in the future as required by statutes.

Deposits with financial institutions were not adequately secured at all times in accordance with K.S.A. 9-1402. The city is aware of the requirement and will monitor in the future.

Expenditures in the trash fund exceeded the available monies in that fund K.S.A. 10-1113 by \$2,333. The city has adjusted its rates to alleviate this issue.

Management is not aware of any other items of noncompliance with Kansas statutes.

#### NOTE 9 - COMPARATIVE DATA

The amounts shown for 2010 in the financial statements are included, where practicable, only to provide a basis for comparison with 2011, and are not intended to present all information necessary for a fair presentation in accordance with the cash basis and budget laws of the State of Kansas. Interfund eliminations have not been made in the aggregation of this data.

#### NOTE 10 - ESTIMATES

The preparation of financial statements in conformity with the cash basis and budget laws of the State of Kansas requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ.

#### NOTE 11 - DEPOSITS

The City requires customers to provide a security deposit on all utility service of \$200 per service. Renters deposits are held until service is terminated. Owner's deposits are refunded after two years with consecutive timely payments or after ten years whichever is earlier. Deposit detail is maintained by customer. It is impracticable to recreate a total as of a specific date, and therefore, no amount is included on the long term debt schedule.

#### NOTE 12 - WATER SYSTEM AGREEMENT NONCOMPLIANCE

The City's water system debt issue requires the city to charge rates sufficient to have a net operating profit of not less than 140% of the next succeeding year's principal and interest payment or \$19,390 for the year ended December 31, 2011. The city's cash receipts were \$24,039 less than its expenditures.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2011

#### NOTE 13 - UTILITY SERVICE CO. AGREEMENT

The City entered into an annual water tower maintenance agreement with Utility Service Co. Inc. on July 20, 2007. The contract has an indefinite term and is cancelable at any time with a written notice 90 days prior to the first day of the upcoming contract year. The contract payment schedule is as follows: year 1-\$2,401; years 2, 3, and 4-\$19,201 per year and year 5 and subsequent years-\$7,354. In year 8 and each third anniversary thereafter, the annual fee may be adjusted up to 5% to reflect current cost of service. If the city cancels the contract prior making the fourth annual payment, they will be billed the balance for work completed.

#### NOTE 14 - KANSAS POWER POOL AGREEMENT

The City is a member to the Kansas Power Pool ("KPP"), a qualified Municipal Energy Agency for electrical service. KPP was created to provide generation, transmission, and pooling to meet the requirements of its members in the most efficient manner. The city is obligated to buy power from KPP at an agreed upon price. All members pay the same rate for purchases. These agreed upon prices can change with a majority vote of the membership. Per the agreement, a two year notice is required for termination. The City gave its two year notice to KPP, effective November 1, 2010, of its intent to leave the pool.

#### NOTE 15 - RISK MANAGEMENT

The City is exposed to various risks of loss including risks related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The city carries commercial insurance for these risks of loss including property and liability insurance. There were no significant reductions in insurance coverage from coverage in place in prior years.

#### NOTE 16 - SEWER PROJECT

The City has undertaken a sewer upgrade project. The total estimated project cost is \$3,715,000. The City has been awarded a CDBG grant in the amount of \$500,000. In addition, USDA Rural Development is assisting with project costs with an estimated grant of \$795,000 and loan proceeds of \$2,420,000, which includes the payoff of the City's remaining sewer notes with the Kansas Department of Health and Environment (KDHE). Temporary financing of \$2,325,000 was obtained through the Silver Lake Bank until general obligation bonds were issued and purchased by USDA-RD. The bonds were issued March 28, 2012. Phase I of the project was substantially completed in November 2011. Phase II of the project started in 2012. As of December 31, 2011, the city had expended \$2,569,474 on the project, including cash disbursements and accounts payable.

### NOTE 17 - OTHER POST EMPLOYMENT BENEFITS

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the City under this program.

## Schedule 1 – Insurance Coverage - Unaudited December 31, 2011

Insurance policy period May 2011 to May 2012	Coverage	Co-Ins	Deductible
Blanket Property	<b>#</b> 405 000	000/	04.000
Water Tower	\$165,000	90%	\$1,000
Pumphouse	19,000	90%	1,000
Tool shed 228 S Brownie	35,000	90%	1,000
Lift Station	35,000	90%	1,000
Lift Station	35,000	90%	1,000
Sports Complex - Boone St	43,000	90%	1,000
Lights & Poles	25,000	90%	1,000
Scoreboard	4,000	90%	1,000
Fence	20,000	90%	1,000
Community Center	70,000	90%	1,000
City Office Building	160,000	90%	1,000
Inland Marine			
Miscellaneous Tools	10,000	80%	500
Caterpillar Motor Grader	28,000	80%	500
Caterpillar 416B	47,500	80%	500
Chipper Shredder	2,000	80%	500
John Deere Tractor	5,000	80%	500
Police equipment	12,800	80%	500
Computer hardware & software	25,650	80%	500/1000
General Liability			
Each Occurrence Limit	1,000,000		500
Damage to premises rent	100,000		500
Medical Expense Limit	5,000		500
Personal and Advertising Injury Limit	1,000,000		500
General Aggregate Limit	2,000,000		500
Products/Completed Operations Aggregate Limit	1,000,000		500
Workers' Compensation and Employers' Liability			
Bodily Injury by Accident - each accident	500,000		
Bodily Injury by Disease - each employee	500,000		
Bodily Injury by Disease - policy limit	500,000		
	:		

This schedule is intended only as a descriptive summary.

# Schedule 1 – Insurance Coverage - Unaudited December 31, 2011

Insurance policy period May 2011 to May 2012  Commercial Auto	· · · · · · · · · · · · · · · · · · ·			Deductible	
Liability	\$	1,000,000			
Uninsured / Underinsured Motorists	•	1,000,000			
Covered Vehicles with Comprehensive			comp	500	
and Collision also 1972 Chevy 2T Fire Truck			collision	1,000	
1990 Chevrolet Truck					
1993 Sewer Machine Truck					
1993 F700 Bucket Truck					
1993 Chevy Kodiak Dump Truck					
2008 Chevy Impala					
1997 Ford					
Linebacker					
Municipality Errors & Omissions					
Limit each loss		1,000,000		1,000	
Limit aggregate		1,000,000			
EMC Insurance					
#S2 1 13 92					
Effective February 28, 2003 for an indefinite term					
Fidelity Bond on City Clerk		37,000			
Fidelity Bond on City Treasurer		10,000			

This schedule is intended only as a descriptive summary.

# Schedule of Expenditures of Federal Awards For the year ended December 31, 2011

Federal Grantor/Pass-through Grantor Program or Cluster Title	CFDA Number	Federal Expenditures
United States Department of Housing and Urban Development Community Development Block Grants	14.228	\$ 496,001
United States Department of Agriculture Water and Waste Disposal Systems for Rural Communities	10.760	1,809,323
Total Federal Expenditures		\$ 2,305,324

### Notes to the Schedule of Expenditures of Federal Awards For the year ended December 31, 2011

#### NOTE A - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of the City of Scranton, Kansas under programs of the federal government for the year ended December 31, 2011. The information in the Schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Because the Schedule presents only a selected portion of the operations of the City of Scranton, Kansas, it is not intended to and does not present the cash receipts, cash disbursements and unencumbered cash of the City of Scranton, Kansas.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the statutory basis of accounting, which demonstrates compliance with the cash basis and budget laws of the State of Kansas. Expenditures include disbursements, accounts payable and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### NOTE C - PROGRAM COSTS/MATCHING CONTRIBUTIONS

The amounts shown as current year expenses represent only the federal grant portion of the programs costs. Entire program costs, including the City of Scranton's portion may be more than shown. City records should be consulted to determine amounts expended or matched from non-federal sources.

# **ALDRICH & COMPANY, LLC**

#### CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Mayor and City Council 208 S. Brownie Avenue Scranton, Kansas 66537

We have audited the statutory basis financial statements of the City of Scranton, Kansas, as of and for the year ended December 31, 2011, which collectively comprise the City of Scranton, Kansas' financial statements and have issued our report thereon dated August 29, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of the city of Scranton, Kansas, is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City of Scranton's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Scranton's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Scranton's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, and material weaknesses have been identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as 2011-1 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompany schedule of findings and questioned costs as 2011-2 and 2011-3 to be significant deficiencies.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Scranton's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to management of the City of Scranton, Kansas, in a separate letter dated August 29, 2012.

The City of Scranton, Kansas' responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the City of Scranton's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, City of Scranton council, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Aldrich LCompany, LLC

Aldrich & Company LLC Certified Public Accountants Council Grove, Kansas August 29, 2012

# ALDRICH & COMPANY, LLC

#### CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Mayor and City Council City of Scranton, Kansas 208 S. Brownie Avenue Scranton, Kansas 66537

#### Compliance

We have audited the compliance of the City of Scranton, Kansas, with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on the City of Scranton's major federal programs for the year ended December 31, 2011. The City of Scranton's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City of Scranton's management. Our responsibility is to express an opinion on the City of Scranton's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Scranton's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City of Scranton's compliance with those requirements.

In our opinion, the City of Scranton, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

#### Internal Control Over Compliance

Management of the City of Scranton, Kansas, is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City of Scranton's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Scranton's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2011-1 to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2011-3 to be a significant deficiency.

The City of Scranton's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the City of Scranton's responses and, accordingly, we express no opinion on the responses.

This report is intended solely for the information and use of management, Scranton City Council, others within the entity, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Aldrich flompany, LLC

Aldrich & Company LLC Council Grove, Kansas August 29, 2012

### Schedule of Findings and Questioned Costs City of Scranton, Kansas

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2011

#### SUMMARY OF AUDITORS' RESULTS

- 1. The auditors' report expresses a unqualified opinion on the financial statements of the City of Scranton, Kansas, on the statutory basis of accounting.
- 2. Three significant deficiencies were disclosed during the audit of the financial statements are reported in the Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards. One was reported as a material weakness.
- 3. No instances of noncompliance material to the financial statements of the City of Scranton were disclosed during the audit.
- 4. Two significant deficiencies in internal control over major federal award programs disclosed during the audit are reported in the Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133. One was reported as a material weakness.
- 5. The auditor's report on compliance for the major federal award programs for the City of Scranton, Kansas expresses an unqualified opinion on all major federal programs.
- Audit findings that are required to be reported in accordance with Section 510(a) of OMB Circular A-133 are reported in this Schedule.
- 7. The programs tested as a major program included: Community Development Block Grant/State's Program CFDA 14.228, and Water and Waste Disposal Systems 10.760.
- 8. The threshold for distinguishing Types A and B programs was \$300,000.
- 9. The City of Scranton, Kansas, was not determined to be a low-risk auditee.

#### FINDINGS—FINANCIAL STATEMENTS AUDIT

#### MATERIAL WEAKNESS

2011-1 Inadequate segregation of duties

Condition: There is an inadequate segregation of duties with respect to the financial recordkeeping functions. The clerk and assistant clerk are responsible for most recordkeeping and reconciliation activities with little rotation or cross-checking of duties.

Criteria: Internal controls should be in place to segregate duties, where possible, and to monitor the duties of the clerk and assistant clerk.

Cause: The City is very small with few administrative personnel.

Effect: The clerk or assistant could cease performing some of their duties with the problem not being timely detected.

Recommendation: Procedures should be implemented to segregate and rotate duties, where possible...

District response: Administrative duties will be segregated as allowed by personnel. The mayor and City Council will continue to monitor duties performed by the administrative personnel and contract for professional assistance if necessary.

#### SIGNIFICANT DEFICIENCIES

2011-2 Reconciliation of utilities sold versus utilities purchased

Condition: The city currently purchases it's electricity and water for resale to its customers. No comparisons are done that track the two amounts.

Criteria: Internal controls should be in place, to compare these items to minimize the city's risk of loss.

Cause: Internal controls over utility purchases were not properly designed.

Effect: Because of the lack of comparison, the city could experience loss due to billing or distribution system problems and not timely discover the error.

Recommendation: Procedures should be implemented to track both the sales quantities, purchase quantities and projected loss

City response: We will begin to track these figures and evaluate on a monthly basis.

#### 2011-3 Drafting of financial statements

Condition: The city did not draft their financial statements. The audit firm drafted for city approval.

Criteria: Internal controls should be in place, for city personnel to prepare financial statements or be able to take responsibility for them.

Cause: The City is very small with few administrative personnel. These personnel prepare the trial balance but do not prepare a full set of financial statements.

Effect: Information may not be relayed to the preparer of the financial statements, and therefore, omitted.

Recommendation: Procedures should be implemented to ensure that city personnel evaluating the preparation services are able to understand the preparation and to take responsibility for the preparation of the financial statements.

City response: We do prepare our financial trial balances and budgetary comparisons. However, due to limited availability of staff, we do not prepare a full set of statements. The Kansas statutory basis of accounting is relatively simple, and we feel that it is more cost effective for our staff to continue to evaluate the financial statement preparation services.

#### FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

Community Development Block Grant/State's Program CFDA 14.228

Material Weaknesses & Significant Deficiencies. The material weakness and significant deficiencies at findings 2011-1 and 2011-3 also apply to this grant.

Water and Waste Disposal Systems for Rural Communities-CFDA No. 10.760

Material Weaknesses & Significant Deficiencies. The material weakness and significant deficiencies at findings 2011-1 and 2011-3 also apply to this loan.